

**IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF MASSACHUSETTS**

AMERICAN ACADEMY OF HIV
MEDICINE, *et al.*,

Plaintiffs,

v.

HEALTH RESOURCES AND SERVICES
ADMINISTRATION, *et al.*,

Defendants.

Case No. 1:26-cv-12638-WGY

JOINT TRIAL EXHIBIT LIST AND LIST OF DECLARATION TESTIMONY

TRIAL EXHIBITS

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
1	FY 2026 HRSA General Terms and Conditions	ECF 1-1; ECF 19-2	Yes	Stipulated ¹
2	HRSA Notice of Funding Opportunity, Ryan White HIV/AIDS Program Part B States/Territories Supplemental Grant Program, Opportunity No. HRSA-26-074	ECF 1-2; ECF 19-9	Yes	Stipulated
3	HRSA Notice of Funding Opportunity, Ryan White HIV/AIDS Program Part C Capacity Development Program, Opportunity No. HRSA-26-061	ECF 1-3; ECF 19-10	Yes	Stipulated

¹ Unless otherwise noted, "stipulated" means that something is stipulated both as to authenticity and admissibility.

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
4	HRSA Notice of Funding Opportunity, Ryan White HIV/AIDS Program Part F Dental Reimbursement Program, Opportunity No. HRSA-26-085	ECF 1-4; ECF 19-11	Yes	Stipulated
5	HRSA Notice of Funding Opportunity, Ryan White HIV/AIDS Program Part D Coordinated HIV Services and Access to Research for Women, Infants, Children, and Youth (WICY) Existing Geographic Service Areas, Opportunity No. HRSA-26-067	ECF 47-2	Yes	Stipulated
6	HRSA Notice of Funding Opportunity, AIDS Drug Assistance Program (ADAP) Emergency Relief Funds (ERF), Opportunity No. HRSA-26-012	ECF 19-4	Yes	Stipulated
7	HRSA Strategic Priorities Areas (May 2026)	ECF 19-3	Yes	Stipulated
8	Executive Order No. 14168, Defending Women From Gender Ideology Extremism and Restoring Biological Truth to the Federal Government	ECF 19-5	Yes	Stipulated
9	Executive Order No. 14332, Improving Oversight of Government Grantmaking	ECF 59-7	Yes	Stipulated
10	HHS, Defining Sex: Guidance for Federal Agencies, External Partners, and the Public Implementing Executive Order 14168 (Feb. 19, 2025)	ECF 59-8	Yes	Stipulated
11	HHS Grants Policy Statement (effective Oct. 1, 2025)	ECF 59-9	Yes	Stipulated

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12	Certified Administrative Record (HRSA 0001–HRSA 0083)	ECF 53	N/A	Stipulated
13	Executive Order No. 14159, Protecting the American People Against Invasion	ECF 59-1	Yes	Stipulated
14	Executive Order No. 14169, Reevaluating and Realigning United States Foreign Aid	ECF 59-2	Yes	Stipulated
15	Executive Order No. 14162, Putting America First in International Environmental Agreements	ECF 59-3	Yes	Stipulated
16	Executive Order No. 14154, Unleashing American Energy	ECF 59-4	Yes	Stipulated
17	Executive Order No. 14151, Ending Radical and Wasteful Government DEI Programs and Preferencing	ECF 59-5	Yes	Stipulated
18	Executive Order No. 14182, Enforcing the Hyde Amendment	ECF 59-6	Yes	Stipulated
19	Required summary of changes made from prior-year versions of the challenged NOFOs to align with Administration priorities	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
20	ASFR Memorandum, Clarification on Departmental Review of Grants and Contracts (Feb. 20, 2026)	<i>Part of Motion to Complete (ECF 58)</i>	Yes	Stipulated
21	Review Criteria and Scoring Rubrics for Grant proposals	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
22	“Summary of Key Updates” referenced in the February 24/25, 2026 HRSA email concerning updates applicable to all HRSA NOFO templates	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
23	HRSA Standard NOFO template and modifications to that template	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
24	Version(s) of the FY X09 NOFO, including versions saved on SharePoint and any revised version	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
25	Feedback or commentary related to the FY X09 NOFO versions	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
26	Communications between HHS and Susan Robilotto concerning addition of the Challenged Conditions to the FY X09 NOFO	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
27	Version(s) of the challenged NOFOs containing a link to the "gender dysphoria report"	<i>Part of Motion to Complete (ECF 58)</i>	Not stipulated	Not stipulated
28	Letter from Thomas J. Engels, HRSA Administrator, to Ryan White HIV/AIDS Program Awardees and Stakeholders (Apr. 7, 2026)	ECF 59-10	Yes	Stipulated
29	HHS (@HHSGov), X.com (Feb. 20, 2025)	ECF 59-11	Yes	Stipulated
30	HRSA Ryan White HIV/AIDS Program, "Who We Are" webpage	ECF 59-12	Yes	Stipulated
31	HRSA Ryan White HIV/AIDS Program, Part B: Grants to States and Territories webpage	ECF 59-13	Yes	Stipulated
32	HRSA Ryan White HIV/AIDS Program, Part C: Early Intervention Services (EIS) and Capacity Development Grants webpage	ECF 59-14	Yes	Stipulated

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33	HRSA Ryan White HIV/AIDS Program, Part F: Special Projects of National Significance (SPNS) Program webpage	ECF 59-15	Yes	Stipulated
34	HHS, Protecting the Rights of Lesbian, Gay, Bisexual, Transgender, Queer, and Intersex (LGBTQI+) People webpage	ECF 59-16	Yes	Stipulated
35	Grants.gov Version History Webpage for Part B Supplemental NOFO	ECF 47-4	N/A	Stipulated
36	Grants.gov Version History Webpage for Part C NOFO	ECF 47-5	N/A	Stipulated
37	Grants.gov Version History Webpage for Part D NOFO	ECF 47-3	N/A	Stipulated
38	Grants.gov Version History Webpage for Part F NOFO	ECF 47-6	N/A	Stipulated
39	HRSA Ryan White HIV/AIDS Program Letter, December 16, 2021	ECF 12-10	N/A	Stipulated as to authenticity
40	HRSA 2024 Ryan White Program 2030 Briefer	ECF 12-11	N/A	Stipulated as to authenticity
41	HRSA 2026 Ryan White Program 2030 Briefer	ECF 12-12	N/A	Stipulated as to authenticity
42	HHS Guidelines for the Use of Antiretroviral Agents in Adults and Adolescents With HIV (Sept. 2024)	ECF 1-5; ECF 12-6	N/A	Stipulated as to authenticity
43	HHS Guidelines for the Use of Antiretroviral Agents in Adults and Adolescents With HIV (Sept. 2025)	ECF 12-7	N/A	Stipulated as to authenticity
44	CDC, Sexually Transmitted Infections Treatment Guidelines: Transgender and Gender Diverse Persons (2021)	ECF 19-1	N/A	Stipulated as to authenticity
45	CDC, Fast Facts: HIV and Transgender People (March 2024)	ECF 13-4	N/A	Stipulated as to authenticity

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
46	Massachusetts and Boston EMA Integrated HIV/AIDS Prevention and Care Plan	ECF 16-1	N/A	Stipulated as to authenticity
47	Boston EMA Ryan White Part A: Integrated HIV Prevention and Care Plan 2017-2021	ECF 16-2	N/A	Stipulated as to authenticity
48	N.Y.C. Health Dep't, Application for Grant Funding (2020)		N/A	Stipulated as to authenticity
49	N.Y. Dep't of Health, New York State's Integrated HIV Prevention and Care Plan 2022-2026 (2022)		N/A	Stipulated as to authenticity
50	N.Y. HIV Health & Hum. Servs. Planning Council, Needs Assessment Comm., Achieving Gender Affirming Care in the Ryan White Part A Portfolio (2018)		N/A	Stipulated as to authenticity
51	S.F. Dep't of Pub. Health, San Francisco's Integrated Ending the Epidemics Plan 2024-2026 (2024) Strategies and Activities		N/A	Stipulated as to authenticity
52	Cnty. of L.A. Pub. Health et al., Los Angeles County Integrated HIV Prevention and Care Plan, 2022-2026 (2022)		N/A	Stipulated as to authenticity
53	L.A. Cnty. Comm'n on HIV, Planning Committee Meeting Minutes (Oct. 21, 2025)		N/A	Stipulated as to authenticity
54	San Diego HIV Health Servs. Planning Council, Practice Guidelines for the Care of Persons Living with HIV/AIDS (Sept. 22, 2021),		N/A	Stipulated as to authenticity
55	Fla. Dep't of Health et al., State of Florida Integrated HIV Prevention and Care Plan (2023)		N/A	Stipulated as to authenticity
56	Dallas Cnty. Health & Hum. Servs., FY 2025 Standards of Care & Service Delivery Guidelines (2025)		N/A	Stipulated as to authenticity

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
57	American Academy of HIV Medicine Statement on Transgender Care	ECF 11-1	N/A	Stipulated as to authenticity
58	American Academy of HIV Medicine Clinical Research Update (April 8, 2025)	ECF 11-2	N/A	Stipulated as to authenticity
59	Reisner et al., <i>HIV seropositivity and viral non-suppression in transgender, non-binary, and gender-diverse people in primary care receiving gender-affirming hormone therapy in the USA between 2013 and 2019 (LEGACY): an observational, longitudinal, cohort study</i> , The Lancet HIV (2025)	ECF 11-3	N/A	Stipulated as to authenticity
60	Ciszek et al., <i>Health Communication in an Era of Disinformation: Perceived Source Credibility Among Transgender and Gender Diverse Individuals</i> , Journal of Health Communication (2024)	ECF 12-4	N/A	Stipulated as to authenticity
61	Stutterheim et al., <i>The worldwide burden of HIV in transgender individuals: An updated systematic review and meta-analysis</i> , PLoS ONE (2021)	ECF 12-5	N/A	Stipulated as to authenticity
62	Cirincione et al., <i>Drug Interactions with Gender-Affirming Hormone Therapy: Focus on Antiretrovirals and Direct Acting Antivirals</i> , Expert Opinion on Drug Metabolism and Toxicology (2020)	ECF 12-8	N/A	Stipulated as to authenticity

Exhibit No.	Description	ECF No.	Stipulated As Part of A.R.	Stipulated/ Defendants' Objection
63	Braun et al., <i>Transgender Women Living with HIV Frequently Take Antiretroviral Therapy and/or Feminizing Hormone Therapy Differently Than Prescribed Due to Drug–Drug Interaction Concerns</i> , LGBT Health (2017)	ECF 12-9	N/A	Stipulated as to authenticity
64	de la Paz and Barbee, <i>Beyond Prevention: How Gender-Affirming Care Can Transform HIV Outcomes for Transgender and Gender-Diverse Populations</i> , American Journal of Public Health (2025)	ECF 13-5	N/A	Stipulated as to authenticity
65	LaValley et al., <i>Making a Statement: Positions of Professional Medical Organizations Towards Gender-Affirming Care</i> , Annals of Surgery (2025)	ECF 19-8	N/A	Stipulated as to authenticity
66	HIV Response in U.S. Experiencing Renewed Strain (2026)	ECF 11-4; ECF 13-1	N/A	Stipulated as to authenticity
67	HIVMA Primary Care Guidance for Providers Who Care for Persons with HIV (2024)	ECF 12-1	N/A	Stipulated as to authenticity
68	IAPAC, LGBTI+ Health Equity: A Global Report of 50 Fast-Track Cities (2021)	ECF 13-2	N/A	Stipulated as to authenticity
69	IAPAC, Transgender People (June 2025)	ECF 13-3	N/A	Stipulated as to authenticity
70	HRSA Guide for HIV/AIDS Clinical Care (2014)		N/A	Stipulated as to authenticity
71	HRSA Ryan White Conference Presentation 2022, Providing Gender-Affirming Care to People with HIV		N/A	Stipulated as to authenticity

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72	CDC/HRSA's Advisory Committee on HIV, Viral Hepatitis, and STI Prevention and Treatment (CHAC) Meeting Minutes (April 2022)		N/A	Stipulated as to authenticity
73	HRSA and CDC Integrated HIV Prevention and Care Plan Guidance, including the Statewide Coordinated Statement of Need, CY 2027- 2031 (Dec. 2024)		N/A	Stipulated as to authenticity
74	National HIV/AIDS Strategy for the United States 2022-2025		N/A	Stipulated as to authenticity
75	HRSA (@HRSAGov), X.com (Jan. 28, 2022), https://tinyurl.com/42pc3uu3		N/A	Stipulated as to authenticity
76	HRSA (@HRSAGov), X.com (Mar. 25, 2022), https://tinyurl.com/39ka9xhy		N/A	Stipulated as to authenticity
77	Exec. Order No. 14183, Prioritizing Military Excellence and Readiness, 90 Fed. Reg. 8757 (Jan. 27, 2025)		N/A	Stipulated as to authenticity
78	Exec. Order No. 14187, Protecting Children From Chemical and Surgical Mutilation, 90 Fed. Reg. 8771, § 1 (Jan. 28, 2025)		N/A	Stipulated as to authenticity
79	Exec. Order No. 14190, Ending Radical Indoctrination in K-12 Schooling, 90 Fed. Reg. 8853 (Jan. 29, 2025)		N/A	Stipulated as to authenticity
80	Exec. Order No. 14201, Keeping Men Out of Women's Sports, 90 Fed. Reg. 9279 (Feb. 11, 2025)		N/A	Stipulated as to authenticity
81	The White House, Supreme Court Bolsters President Trump's Push to Eliminate Transgender Insanity (June 30, 2026)		N/A	Stipulated as to authenticity

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82	The White House, President Trump Ended Democrats' "Transgender for Everybody" Insanity (Mar. 31, 2026)		N/A	Stipulated as to authenticity
83	The White House, National Child Abuse Prevention Month, 2025 (Apr. 3, 2025)		N/A	Stipulated as to authenticity
84	U.S. Off. of Pers. Mgmt., Initial Guidance Regarding President Trump's Executive Order Defending Women (Jan. 29, 2025)		N/A	Stipulated as to authenticity
85	Matthew J. Vaeth, Off. of Mgmt. & Budget, M-25-13, Temporary Pause of Agency Grant, Loan, and Other Financial Assistance Programs (Jan. 27, 2025)		N/A	Stipulated as to authenticity
86	Nat'l Inst. of Health, Directive on NIH Priorities: Restoring Scientific Integrity and Protecting the Public Investment in NIH Awards (Feb. 21, 2025)		N/A	Stipulated as to authenticity
87	HRSA Guide to Primary Care of People with HIV/AIDS (2004)		N/A	Stipulated as to authenticity
88	HHS (@HHSGov), X.com (Aug. 26, 2025), https://tinyurl.com/fth82rp7		N/A	Stipulated as to authenticity
89	HHS (@HHSGov), X.com (Sept. 27, 2025), https://tinyurl.com/2kuchns5		N/A	Stipulated as to authenticity
90	Donald J. Trump (@realDonaldTrump), Truth Social (Feb. 27, 2025; 9:37 PM)		N/A	Stipulated as to authenticity
91	Donald J. Trump (@realDonaldTrump), Truth Social (Jan. 21, 2025; 2:53 AM)		N/A	Stipulated as to authenticity

DECLARATIONS / STIPULATED TESTIMONY

No.	Declarant / Declaration	ECF No.	Stipulated as to authenticity and admissibility
1	Declaration of Bruce J. Packett II	ECF 11	Yes
2	Declaration of Andrea Weddle	ECF 12	Yes
3	Declaration of José M. Zuniga	ECF 13	Yes
4	Declaration of Jennifer K. Brody, M.D.	ECF 14	Yes
5	Declaration of Christopher B. Fox, N.P.	ECF 15	Yes
6	Declaration of Danielle Doe, N.P.	ECF 16	Yes
7	Declaration of Michelle Collins-Ogle, M.D.	ECF 17	Yes
8	Declaration of Rachel Roe, M.D.	ECF 18	Yes

Dated: September 1, 2026

Respectfully submitted,

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