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**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

DO NO HARM et al.

Plaintiffs,

and

THE UNITED STATES OF
AMERICA

Plaintiff-Intervenor,

v.

THE REGENTS OF THE
UNIVERSITY OF CALIFORNIA, et
al.

Defendants.

Case No. 2:25-cv-04131-JWH-JDE

**NOTICE OF DEFENDANT'S
MOTION TO DISMISS
PLAINTIFF-INTERVENOR'S
AMENDED COMPLAINT-IN-
INTERVENTION**

Date: September 4, 2026
Time: 9:00 a.m.
Place: Courtroom 9D
Judge: Hon. John W. Holcomb

**TO THE HONORABLE COURT, ALL PARTIES, AND THEIR
COUNSEL OF RECORD:**

PLEASE TAKE NOTICE that on September 4, 2026, at 9:00 a.m., or at another convenient time for the Court, in Courtroom 9D of the Ronald Reagan Federal Building and United States Courthouse at 411 West 4th Street, Santa Ana, California or in such manner as the Court directs, Defendants will move this Court to dismiss with prejudice the Title VI claim—to the extent it seeks rescission of prior grants and payments, return of grant funds, termination of DOJ grants lacking the requisite nexus to the alleged noncompliance alleged at DGSOM, and other retrospective monetary relief—as well as the breach of contract claim from the Amended Complaint-in-Intervention in the above-captioned action.

This motion is made pursuant to Federal Rule of Civil Procedure 12(b)(6), on the ground that the Amended Complaint-in-Intervention seeks forms of relief unavailable under Title VI as a matter of law and fails to state a breach of contract claim upon which relief can be granted.

This motion is based on this Notice, the accompanying Memorandum of Points and Authorities, the pleadings on file in this action, and such other authorities and arguments as may be submitted in any reply or at any hearing.

This motion is made following the conference of counsel pursuant to Local Rule 7-3, which took place on July 27, 2026. Counsel for parties were unable to reach a resolution that would have made this motion unnecessary.

Dated: July 31, 2026

Respectfully submitted,

/s/ Felicia H. Ellsworth

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**DEFENDANT'S MEMORANDUM
OF POINTS AND AUTHORITIES
IN SUPPORT OF MOTION TO
DISMISS PLAINTIFF-
INTERVENOR'S AMENDED
COMPLAINT-IN-INTERVENTION**

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INTRODUCTION

The Government asks this Court to impose the unprecedented and extraordinary remedy of termination of existing grants to UCLA and clawback of millions of dollars of federal funding that UCLA has already used for its intended purposes, based on its conclusory allegations that the David Geffen School of Medicine at UCLA (“DGSOM”) has discriminated on the basis of race in its admissions process.

DGSOM has long complied with California’s Prop. 209 and federal antidiscrimination laws. It receives more than ten thousand applications each year, for about 175 medical school seats, and decides whom to admit based on a holistic review that analyzes academic performance, extracurricular achievement, and other race-neutral considerations. But even if the Government *could* prove that DGSOM violates Title VI by considering race in its admissions, any such violation could not support the Government’s extraordinary and draconian request for campus-wide grant termination and restitution. The Government does not allege that these grants from DOJ to UCLA have any nexus to the admissions practices the Government is challenging at DGSOM. Nor does the Government assert that any of the grant money UCLA has received from DOJ has been misspent. The Government therefore fails to plead that it can terminate or claw back these grants under Title VI or a common-law contract theory.

First, the Court should dismiss the Government’s request to terminate all DOJ grants to UCLA and claw back all funds paid to UCLA under those grants. The Government cannot obtain this relief under Title VI because Title VI limits the Government to forward-looking remedies—the return of grant funds already disbursed and spent for their intended purposes is unavailable as a matter of law. Title VI also confines any funding termination to the part of a particular program in which noncompliance has been found, so the Government cannot seek termination

1 of grants that have no plausible nexus to the Title VI violations it alleges. The
2 Government also cannot circumvent these limits by disguising its Title VI
3 allegations as a breach of contract claim.

4 *Second*, the Government in any event fails to state a breach of contract claim.
5 The Government’s conclusory allegations provide no basis to infer that DGSOM’s
6 compliance with Title VI—a general requirement that all federal grant recipients
7 acknowledge—was a contractual obligation under the specific grants to UCLA that
8 the Government identifies in its pleading (let alone a material term of those grants).
9 Moreover, the rescission and restitution of federal grant awards that the Government
10 seeks are not permitted by either ordinary contract principles or Congress’s
11 Spending Clause authority.

12 **BACKGROUND**

13 **A. The Government’s Title VI Investigations Into DGSOM**

14 On March 27, 2025, the Department of Health and Human Services (“HHS”)
15 initiated a compliance review of DGSOM’s admissions practices to determine
16 whether it engages in racial discrimination in violation of Title VI. *See* Dkt. 79 at 2.
17 On May 9, DOJ followed suit, opening a compliance review of DGSOM, also under
18 Title VI, also focusing on alleged racial discrimination in medical school
19 admissions. Dkt. 104 ¶ 69 (“Amended Complaint” or “AC”). DOJ and HHS both
20 sought broad categories of information concerning DGSOM’s admissions process
21 and decision-making. In response to the agencies’ requests, DGSOM produced
22 hundreds of pages of admissions-related materials and responded to multiple rounds
23 of requests for information. *See id.*

24 Throughout these reviews, DGSOM provided admissions policies, procedural
25 documents, training materials, and other records relevant to the agencies’ inquiries.
26 DGSOM dedicated substantial institutional resources to collecting, reviewing, and
27 producing the requested information to facilitate the agencies’ review, and remained
28

1 in close contact with both agencies throughout their investigations. DGSOM's
2 responses to the Government's investigations demonstrated that its admissions
3 process complies with applicable law.

4 **B. The Government's Intervention in this Case**

5 The Government moved to intervene in this action on January 28, 2026. *See*
6 Dkt. 77. At that time, it had not contacted DGSOM to address any perceived
7 noncompliance and its investigation was still open. Dkt. 79 at 3. The Government's
8 original Complaint-in-Intervention brought a single claim, styled under the Equal
9 Protection Clause, but based on conclusions apparently drawn from its Title VI
10 investigation, *i.e.*, that DGSOM "intentionally engage[s] in a system of racial
11 balancing that provides racial preferences in admissions and thereby treats applicants
12 differently based on their race, all in violation of the equal protection rights of
13 applicants." Dkt. 86 ¶ 71. The Government sought a declaratory judgment, a
14 sweeping permanent injunction, and the appointment of a monitor to "oversee all
15 decisions relating to admissions" at DGSOM. *Id.* at 16. The Government's original
16 Complaint-in-Intervention duplicated the equal-protection claim that had been
17 brought in private plaintiffs' operative complaint. *See* Dkt. 78 ¶¶ 130-152.

18 **C. The Government's Title VI Findings Letter**

19 DOJ concluded its Title VI compliance review of DGSOM on May 6, 2026,
20 and issued a letter reciting its conclusions (the "Findings Letter"). AC ¶ 70 & Ex.
21 A. According to this Findings Letter, DGSOM "discriminated on the basis of race
22 for the incoming classes of 2023 through 2025, in violation of Title VI." AC Ex. A
23 at 6.

24 **D. The Amended Complaint-In-Intervention**

25 On July 14, the Government filed its Amended Complaint, adding two new
26 claims based on the alleged violations identified in the Findings Letter. The
27 Government now brings a Title VI claim against DGSOM, citing to its Findings
28

1 Letter and alleging that “DGSOM has been discriminating based upon race in
2 admissions.” AC ¶¶ 70, 84. The Government also brings a claim for breach of
3 contract, asserting that UCLA received federal funding under “at least four active
4 DOJ grants from June 2023 to the present,” *Id.* ¶ 68, and that DGSOM’s alleged
5 racial discrimination breached UCLA’s obligations under those grants, *id.* ¶¶ 89-90.
6 The Amended Complaint dramatically expands the Government’s requested relief,
7 asking this Court to (1) “[r]escind all previous grants and/or payments made to
8 UCLA by the DOJ from June 29, 2023 (the date of the Supreme Court *SFFA* ruling)
9 to the present” and order “return of all such monies received by UCLA to the United
10 States”; (2) “[t]erminate any existing DOJ grant agreements”; and (3) order “[a]
11 damages award to the United States and injured applicants.” AC ¶ 94.

12 LEGAL STANDARD

13 Federal Rule of Civil Procedure 12(b)(6) requires dismissal where a plaintiff
14 has “fail[ed] to state a claim upon which relief can be granted.” To survive a motion
15 to dismiss, a complaint must include sufficient factual support to move the
16 allegations from possible to plausible. *See Eclectic Props. E., LLC v. Marcus &*
17 *Millichap Co.*, 751 F.3d 990, 995 (9th Cir. 2014) (citing *Ashcroft v. Iqbal*, 556 U.S.
18 662, 679 (2009)). “[P]laintiffs cannot offer allegations that are ‘merely consistent
19 with’ their favored explanation but are also consistent with the alternative
20 explanation.” *In re Century Aluminum Co. Sec. Litig.*, 729 F.3d 1104, 1108 (9th Cir.
21 2013) (quoting *Iqbal*, 556 U.S. at 678). Instead, factual allegations make legal
22 claims plausible only when they “tend[] to exclude the possibility” that the
23 defendant’s theory “is true.” *Id.*

ARGUMENT

**I. THE GOVERNMENT’S REQUEST FOR TERMINATION AND CLAWBACK OF
ALL DOJ GRANTS TO UCLA SHOULD BE DISMISSED**

The Government’s authority to seek relief for alleged violations of Title VI is limited by statute and regulation. Congress included in Title VI a detailed enforcement framework that circumscribes the Government’s authority to terminate federal grants for alleged statutory violations. That enforcement scheme, and the federal regulations that implement it, limit the Government to forward-looking remedies aimed at securing prospective compliance with Title VI. The Government improperly tries to evade these limits. It seeks to terminate DOJ grants to UCLA—not just DGSOM—and force UCLA to pay back federal grants without identifying a single grant that has a nexus to DGSOM’s allegedly discriminatory admissions process. While the Government appears to acknowledge that these punitive, backward-looking remedies are not available under Title VI, it nevertheless attempts to obtain the same remedies by invoking common-law contract principles in an attempted end-run around Title VI’s limits.¹

**A. The Requested Relief Defies The Limits On Government
Enforcement Of Title VI**

Under Title VI, Congress has prohibited recipients of federal funding from discriminating on the basis of race, color, or national origin. *See* 42 U.S.C. § 2000d. At the same time, Congress structured Title VI to ensure that federal agencies do not abuse their power to terminate federal funding over alleged statutory violations. As

¹ During the parties’ Local Rule 7-3 conference of counsel regarding this motion, the Government stated that it sought backward-looking relief only under its contract claim, and not under Title VI. As explained in this motion, the Government’s requested relief violates Title VI both because it is retrospective and because it is not limited to DGSOM. In any event, the Government cannot seek retrospective relief for alleged Title VI violations under a common-law breach of contract theory.

1 the Supreme Court has recognized, Title VI thus places “elaborate restrictions” on
2 agency enforcement. *Alexander v. Sandoval*, 532 U.S. 275, 290 (2001). For
3 example, Title VI’s enforcement provision limits the Government to terminating
4 funding in the particular part of a program where it claims noncompliance has been
5 found. 42 U.S.C. § 2000d-1. And it limits the Government to bringing funding
6 recipients into prospective compliance; it does not allow the Government to impose
7 punitive measures for purported historical violations. *See id.* These restrictions align
8 with Congress’s intent that a loss of federal funding be “a last resort.” *Cannon v.*
9 *University of Chi.*, 441 U.S. 677, 705 n.38 (1979); *see also President & Fellows of*
10 *Harvard Coll. v. U.S. Department of Health & Human Servs.*, 798 F. Supp. 3d 77,
11 127 (D. Mass. 2025) (the Government should “avoid[] a punitive ... application of
12 the termination power”) (citation and quotation marks omitted).

13 These two statutory constraints on the Government’s enforcement power
14 require dismissal of the Government’s new claims for campus-wide termination and
15 return of payments made under DOJ grants to UCLA.

16 *1. The Government seeks sweeping grant terminations without*
17 *identifying any nexus to alleged Title VI violations*

18 While the Government may enforce Title VI through litigation, the statute
19 limits its power to seek termination of federal grants for alleged Title VI violations.
20 The Government may attempt to terminate federal funding only with respect to “the
21 particular program, *or part thereof*” as to which an express finding of noncompliance
22 with Title VI has been made. 42 U.S.C. § 2000d-1 (emphasis added); *see also* 28
23 C.F.R. § 42.108(c) (DOJ implementing regulations).

24 Consistent with this limitation, courts have long held that funding
25 terminations under Title VI require “a careful case-by-case application of the
26 principle of nondiscrimination to those *particular activities* which are actually
27 discriminatory.” *Board of Pub. Instruction of Taylor Cnty., Fla. v. Finch*, 414 F.2d
28

1 1068, 1075 (5th Cir. 1969) (emphasis added) (citation and quotation marks omitted).
2 Because there must be a close nexus between the funding to be terminated and the
3 alleged discrimination, courts have limited termination of funding to the parts of a
4 program where the alleged discrimination occurred. *Id.* at 1078-1079 (“[T]he
5 purpose of the Title VI cutoff is best effectuated by separate consideration of the use
6 or intended use of federal funds under each grant statute.”); *American Ass’n of Univ.*
7 *Professors v. Trump*, 815 F. Supp. 3d 907, 963-964 (N.D. Cal. 2025) (“AAUP”)
8 (Government failed to comply with Title VI in suspending funding to UCLA when
9 there was “no evidence in the record that [it] limited the scope of the funding
10 suspensions to noncompliant entities, parts, or programs”); *Maine v. United States*
11 *Dep’t of Agric.*, 778 F. Supp. 3d 200, 230 (D. Me. 2025) (enjoining attempted
12 funding cuts to food assistance program based on alleged noncompliance with Title
13 IX in athletics).

14 Under these authorities, the Government may not terminate grants that were
15 made to parts of UCLA that have no alleged nexus to the only “part” of UCLA in
16 which the Government purports to have found noncompliance, *i.e.*, the admissions
17 process at DGSOM. The Amended Complaint identifies and asks the Court to
18 terminate four grants DOJ awarded to UCLA under which payments have been made
19 since June 2023. AC ¶ 68(a)-(d). These grants have supported research on criminal
20 justice issues including gang violence prevention and access to housing for people
21 leaving prison. *See id.*² The Amended Complaint draws no connection (or nexus)
22 between these four DOJ grants and the admissions process at DGSOM. The
23

24 ² *See, e.g.*, Award # 2019-R2-CX-0014, Nat’l Inst. of Just. (Sept. 13, 2019),
25 <https://nij.ojp.gov/funding/awards/2019-r2-cx-0014>; Award # 15PNIJ-24-GG-
26 01575-RESS, Nat’l Inst. of Just. (Sept. 20, 2024),
27 <https://nij.ojp.gov/funding/awards/15pnij-24-gg-01575-ress>. The Amended
28 Complaint incorporates these grants by reference. *See Khoja v. Orexigen*
Therapeutics, Inc., 899 F.3d 988, 1002-1004 (9th Cir. 2018).

1 Government does not even allege that the grants it seeks to terminate (and claw back)
2 were grants to DGSOM, let alone grants impacted by alleged Title VI violations in
3 medical school admissions. The Government therefore fails to identify a grant with
4 any nexus to its findings of Title VI violations, and accordingly fails to allege that
5 there is a DOJ grant to UCLA susceptible to termination under Title VI. *See Finch*,
6 414 F.2d at 1078-1079; *Maine*, 778 F. Supp. 3d at 230.

7 The Government has attempted to evade this important limitation of Title VI
8 before. Recently, another court in this Circuit entered an injunction requiring that
9 “any funding termination” that the Government seeks to impose on UC must be
10 limited “to the particular program, or part thereof, in which such noncompliance has
11 been found.” *American Ass’n of Univ. Professors v. Trump*, No. 25-cv-07864 (N.D.
12 Cal. Feb. 13, 2026), Dkt. 113 at 2 (revised injunction). The Government ignores
13 that directive here by attempting to leverage its allegations concerning one aspect of
14 one professional school within UCLA (DGSOM admissions) into a basis for
15 terminating *all* DOJ grants to UCLA regardless of whether the grants are tied to
16 DGSOM’s admissions practices. Title VI does not permit that. The Court should
17 dismiss the Government’s request to terminate and claw back these federal grants
18 because the Government has failed to allege that there is a DOJ grant to UCLA that
19 can be subject to termination under Title VI. *See Finch*, 414 F.2d at 1078-1079;
20 *Maine*, 778 F. Supp. 3d at 230.

21 2. *The Government seeks retrospective remedies not available*
22 *under Title VI*

23 Title VI also limits the Government’s enforcement mechanism to enforcement
24 designed to secure a funding recipient’s prospective compliance with the statute; it
25 does not permit the retrospective relief the Government seeks here. The statutory
26 text authorizes the Government to ensure that “[c]ompliance with” Title VI is
27 “effected.” 42 U.S.C. § 2000d-1. DOJ’s own regulations implementing Title VI
28

1 further describe enforcement as a mechanism for effecting future compliance: for
2 example, they provide that the Government may use funding terminations and
3 lawsuits “to induce compliance” with Title VI, 28 C.F.R. § 42.108(a); that the
4 Government’s “judicial enforcement” of Title VI is “designed to secure
5 compliance,” *id.* § 50.3(c)(I)(b)(1); and that Title VI authorizes the Government to
6 bring a “court action” to obtain “[c]ompliance with the nondiscrimination mandate
7 of title VI,” *id.* In short, the Government has ignored the legal requirement that it
8 seek to enforce Title VI through prospective compliance, and the Court should
9 dismiss its claim for retrospective remedies unavailable under Title VI’s remedial
10 scheme.

11 **B. The Government Cannot Circumvent Title VI By Bringing A**
12 **Common-Law Contract Claim**

13 Recognizing that Title VI does not permit the campus-wide grant termination
14 and return of federal grant payments that the Government seeks, the Government
15 tries to evade these limits by inviting the Court to apply a common-law contract
16 theory. This Court should decline to do so. The Government’s attempt to obtain
17 sweeping, retrospective relief for alleged Title VI violations is unprecedented. And
18 that is for good reason: using common-law contract theory as an end-run around
19 Title VI is at odds with Supreme Court precedent and the Government’s own
20 regulations on federal grantmaking.

21 The Government’s reliance on a breach of contract theory to avoid Title VI’s
22 restrictions on remedies ignores that federal grants are not equivalent to common-
23 law contracts. They instead “originate in and remained governed by statutory
24 provisions expressing the judgment of Congress concerning desirable public
25 policy.” *Bennett v. Ky. Dep’t of Educ.*, 470 U.S. 656, 669 (1985). As detailed above,
26 Congress’s judgment about the scope of remedies the Government may obtain for
27 alleged violations of Title VI is reflected in the limitations Congress built into Title
28

1 VI's enforcement provision. Under that provision, the Government must limit grant
2 terminations to the particular "part" of a program where noncompliance has
3 purportedly been found and may seek relief only to secure present and future
4 compliance with Title VI. *See* 42 U.S.C. § 2000d-1. Federal statute thus defines the
5 scope of permissible enforcement efforts and available remedies. "The judiciary
6 may not, in the face of such comprehensive legislative schemes, fashion new
7 remedies that might upset carefully considered legislative programs." *Northwest*
8 *Airlines, Inc. v. Transp. Workers Union of Am.*, 451 U.S. 77, 95-97 (1981).
9 Furthermore, the Supreme Court has described repayment of federal grant funds as
10 a remedy for misusing the particular funds the Government has paid under an award,
11 *Bennett*, 470 U.S. at 670-671, not as a penalty for alleged noncompliance with
12 broadly applicable civil rights law.

13 The Government's attempt to pursue remedies that Title VI does not authorize
14 by bringing a contract claim also conflicts with the regulatory scheme for federal
15 grantmaking that applies government-wide. This scheme sets forth specific
16 conditions that may be imposed on grant recipients, 2 C.F.R. § 200.208(c), and
17 remedies the Government may pursue, *id.* 200.339, for a grant recipient's alleged
18 noncompliance with federal statute or the terms of a federal award. Like the
19 government enforcement scheme Congress established under Title VI, these
20 grantmaking regulations describe prospective responses to noncompliance aimed at
21 correcting deficiencies *going forward*. These responses include suspending or
22 terminating the grant, withholding or suspending future payments pending
23 corrective action, imposing specific conditions on future awards, or shifting to a
24 different model for disbursing grant funds. *See id.* §§ 200.339(a)-(e), 200.208(c).
25 These regulations do not authorize backward-looking measures untethered from
26 prospective compliance, such as an across-the-board clawback of funds already paid
27 by the Government and expended by the recipient in line with the grant's purpose.
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1 Nor do they authorize the Government to seek relief that exceeds statutory limits.
2 *See id.* § 200.339(f) (authorizing the Government to “[p]ursue other *legally*
3 *available* remedies” (emphasis added)).

4 The relief the Government requests for alleged violations of Title VI,
5 however, goes well beyond the remedies Title VI makes available in government
6 enforcement actions. The Government asks the Court to “[r]escind all previous
7 grants and/or payments made to UCLA by the [Department]” since the date the
8 Supreme Court decided *Students for Fair Admissions, Inc. v. President and Fellows*
9 *of Harvard College*, 600 U.S. 181 (2023), for “return of all such monies received by
10 UCLA to the United States,” to “[t]erminate any existing DOJ grant agreements,”
11 and for “[a] damages award to the United States and injured applicants.” AC
12 ¶ 94(D)-(F). Having awarded grants governed by a specific statutory and regulatory
13 framework, the Government is cabined to the relief available under that statutory
14 and regulatory framework. It may not seek relief that conflicts with that remedial
15 scheme.

16 **II. THE GOVERNMENT FAILS TO STATE A BREACH OF CONTRACT CLAIM**

17 Even assuming that a breach of contract claim based on alleged violations of
18 Title VI is permissible—it is not—the Government failed to state any such claim.
19 Moreover, the relief the Government seeks here—campus-wide rescission and
20 restitution untethered from any specific alleged contractual breach—is barred by
21 ordinary contract principles and the Spending Clause.

22 **A. The Government Fails To Plead A Breach Of Contract**

23 The Government’s breach of contract claim is governed by federal common
24 law. *See Roedler v. Department of Energy*, 255 F.3d 1347, 1351 (Fed. Cir. 2001).
25 That is, where the Government is permitted to sue for breach of contract it must
26 allege “(1) the existence of a valid contract between the parties; (2) an obligation or
27 duty arising from that contract; (3) a breach of that duty; and (4) damages caused by
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1 that breach.” *United Launch Servs., LLC v. United States*, 139 Fed. Cl. 664, 681
2 (Fed. Cl. 2018) (quotation omitted). “A party breaches a contract when it is in
3 *material* non-compliance with the terms of the contract.” *Gilbert v. Department of*
4 *Just.*, 334 F.3d 1065, 1071 (Fed. Cir. 2003) (emphasis added). And a breach is
5 material only when it “goes to the essence of the contract.” *Id.* “In other words, for
6 a breach of contract to be material, it must ‘go to the root’ or ‘essence’ of the
7 agreement between the parties or be one which touches the fundamental purpose of
8 the contract and defeats the object of the parties in entering into the contract.” 23
9 Williston on Contracts § 63:3 (4th ed. May 2026 update). Determining whether a
10 breach is material “depends on the nature and effect of the violation in light of how
11 the particular contract was viewed, bargained for, entered into, and performed by the
12 parties.” *Stone Forest Indus., Inc. v. United States*, 973 F.2d 1548, 1551 (Fed. Cir.
13 1992). Courts have found no material breach where the nonbreaching party
14 “receives a ‘substantial part’ of what [it] bargained for.” *See Hansen Bancorp, Inc.*
15 *v. United States*, 367 F.3d 1297, 1312 (Fed. Cir. 2004).

16 Here, the Government claims that purported Title VI violations in DGSOM
17 admissions breached the terms of four federal grants from DOJ to UCLA with no
18 alleged nexus to DGSOM, because those grants state that federal law requires grant
19 recipients to provide assurances that they will comply with civil rights laws. AC
20 ¶¶ 66-68. To be sure, federal grant recipients have an independent legal obligation
21 to comply with Title VI, and generally applicable regulations require them to provide
22 assurances they will comply with that independent legal obligation, among others.
23 *See* 28 C.F.R. § 42.105; *see also id.* § 42.504 (assurance of compliance with
24 disability discrimination law); *id.* § 42.725 (assurance of compliance with age
25 discrimination law). But the Government fails to plausibly allege that DGSOM’s
26 preexisting obligation to comply with Title VI was a term of any of these individual
27 DOJ grants to UCLA. As noted, these grants funded research on criminal justice
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1 issues, ranging from housing stability among formerly incarcerated people to
2 strategies for gang-violence prevention. *See supra* p.12. The Government also does
3 not allege that any of the grants has a nexus to DGSOM, or that the parts of UCLA
4 that received these grants would be affected in any way by alleged discrimination in
5 medical school admissions. The Government therefore has not pleaded that
6 DGSOM’s compliance with Title VI was an “award requirement,” let alone that the
7 Government can require UCLA “to repay award funds” with no alleged nexus to
8 DGSOM in response to DGSOM’s purported Title VI violations. AC ¶ 67.

9 The Government also fails to allege any facts that plausibly show UCLA
10 breached the terms of these federal grants based on DGSOM’s supposed
11 noncompliance with Title VI, let alone materially breached them. Nowhere does the
12 Government allege that it failed to “receive[] a ‘substantial part’ of what [it]
13 bargained for” under the DOJ grants to UCLA. *See Hansen Bancorp*, 367 F.3d at
14 1312. Indeed, the Government makes no allegation that UCLA has failed to deliver
15 on the projects funded by these grants—the essential purpose of the agreements in
16 question. Because the Government does not plausibly show that alleged Title VI
17 noncompliance in DGSOM admissions “deprive[d] the Government of the expected
18 benefit of its bargain” under DOJ grants to UCLA, the Government does not plead
19 a material breach. *See First Annapolis Bancorp, Inc. v. United States*, 75 Fed. Cl.
20 280, 293 (2007); *see also Hometown Financial, Inc. v. United States*, 60 Fed. Cl.
21 513, 521 (2004) (no material breach where the Government “fail[ed] to establish a
22 single dollar of loss” attributable to challenged practices), *aff’d*, 409 F.3d 1360 (Fed.
23 Cir. 2005). Moreover, none of the grants have any alleged nexus to DGSOM
24 admissions—the only unit of UCLA that the Government alleges has violated Title
25 VI. Even if the Government could show some technical breach of the grants—which
26 it cannot—the Amended Complaint contains no allegations explaining how
27 DGSOM’s compliance with Title VI (which, as noted, is an independent legal
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1 obligation) was a material term. The Government does not, for example, attempt to
2 show that Title VI compliance in medical school admissions “touche[d] the
3 fundamental purpose” of a grant relating to housing stability for people leaving
4 prison. Williston on Contracts § 63:3.

5 **B. Rescission And Restitution Are Not Available Here**

6 The Government’s contract claim also fails because the campus-wide
7 rescission and restitution of DOJ grants it seeks are unavailable under ordinary
8 contract law and are not remedies that Congress can authorize under the Spending
9 Clause. Rescission and restitution are not available remedies here under basic
10 contract principles. Rescission is an extraordinary remedy available only for
11 breaches that “defeat the object or purpose of the contract, so that the contract is
12 essentially destroyed.” *See* 26 Williston on Contracts § 68:2 (4th ed. May 2026
13 update); *see Hodgson v. Occidental Petrol. Corp.*, 875 F.2d 870, at *2 (9th Cir. 1989)
14 (unpublished) (holding that breach of contract plaintiff could not “justify[] the
15 extraordinary remedy of rescission” absent facts from which the court could “infer
16 that untimely performance was a material breach”). Restitution, like rescission,
17 depends on a failure of the fundamental exchange, not merely an alleged violation
18 of a collateral regulatory obligation, and it must be confined to the benefit conferred
19 or unjust enrichment attributable to the breach—not to every dollar paid under every
20 agreement during a period of alleged noncompliance. *See* Restatement (Second) of
21 Contracts § 371; Restatement (Third) of Restitution & Unjust Enrichment § 38(2)(b)
22 (A.L.I Oct. 2024 Update). The Government’s effort to transform alleged regulatory
23 noncompliance into a wholesale forfeiture of grants—some of them fully
24 performed—cannot provide a basis for rescission or restitution here.

25 The campus-wide rescission and restitution the Government seeks here also
26 defies the limits on Congress’s authority to authorize remedies under Spending
27 Clause legislation—limits the Supreme Court has just recently reaffirmed. Title VI
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1 was enacted pursuant to the Spending Clause and thus conditions an offer of federal
2 funding on the recipient's agreement to comply with specified obligations. *See*
3 *Cummings v. Premier Rehab Keller*, 596 U.S. 212, 216 (2022). A remedy for a Title
4 VI violation is therefore available "only if the funding recipient is on notice that, by
5 accepting federal funding, it exposes itself to liability of that nature." *Id.* at 220.
6 The Government provides this notice only when it "clearly and unambiguously
7 alert[s] a grant recipient to any condition on federal funds." *Landor v. Louisiana*
8 *Dep't of Corrections & Pub. Safety*, 146 S. Ct. 1931, 1941 (2026). That is because
9 "when considering whether to accept federal funds, a prospective recipient would
10 surely wonder not only what rules it must follow, but also what sort of penalties
11 might be on the table." *Cummings*, 596 U.S. at 220. Consistent with these
12 principles, the Supreme Court has tightly constrained the remedies available under
13 Spending Clause statutes: because a funding recipient lacks notice that it will be
14 exposed to "*unusual*, even rare remedies," those remedies are unavailable under
15 Title VI. *Id.* at 221-223 (quotation marks omitted). Atypical contractual remedies
16 such as the rescission and restitution remedies the Government seeks here for alleged
17 Title VI violations are thus unavailable. *See Cummings*, 596 U.S. at 216; *see also*
18 *Barnes v. Gorman*, 536 U.S. 181, 186-188 (2002); Restatement (Second) of
19 Contracts §§ 243(4), 371.

20 CONCLUSION

21 The Court should grant Defendant's Motion to Dismiss.
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1 Dated: July 31, 2026

Respectfully submitted,

2 /s/ Felicia H. Ellsworth

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**CERTIFICATE OF COMPLIANCE WITH L.R. 11-6.1 AND STANDING
ORDER OF HON. JOHN W. HOLCOMB**

The undersigned, counsel of record for Defendants, certifies that this brief contains 25 pages or fewer, which complies with the page limit set by the Court's Standing Order revised February 24, 2023.

Dated: July 31, 2026

/s/ Felicia H. Ellsworth

Felicia H. Ellsworth

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8 **UNITED STATES DISTRICT COURT**
9 **CENTRAL DISTRICT OF CALIFORNIA**

10 DO NO HARM et al.

Plaintiffs,

11 and

12 THE UNITED STATES OF
13 AMERICA

14 *Plaintiff-Intervenor,*

15 v.

16 THE REGENTS OF THE
17 UNIVERSITY OF CALIFORNIA, et
18 al.

Defendants.

Case No. 2:25-cv-04131-JWH-JDE

**[PROPOSED] ORDER ON
DEFENDANT'S MOTION TO
DISMISS PLAINTIFF-
INTERVENOR'S AMENDED
COMPLAINT-IN-INTERVENTION**

Date: September 4, 2026
Time: 9:00 a.m.
Place: Courtroom 9D
Judge: Hon. John W. Holcomb

1 THIS MATTER comes before this Court on Defendant’s Motion to Dismiss
2 Plaintiff-Intervenor’s Amended Complaint-in-Intervention pursuant to Federal Rule
3 of Civil Procedure 12(b)(6). Upon considering the Amended Complaint-in-
4 Intervention and the parties’ briefing, the Court finds that dismissal of certain claims
5 is warranted.

6 *First*, the Government’s Title VI claim is dismissed to the extent it seeks the
7 termination of DOJ grants to UCLA and recovery of previously awarded grant funds:

- 8 • The Government fails to plausibly allege that any of the DOJ grants
9 identified in the Amended Complaint-in-Intervention has a nexus to the
10 admissions practices at DGSOM. Title VI permits funding termination
11 only as to “the particular program, or part thereof,” in which
12 noncompliance has been found. *See* 42 U.S.C. § 2000d-1; *Bd. of Pub.*
13 *Instruction of Taylor Cnty., Fla. v. Finch*, 414 F.2d 1068, 1078-79 (5th Cir.
14 1969); *Maine v. United States Dep’t of Agric.*, 778 F. Supp. 3d 200, 230
15 (D. Me. 2025).
- 16 • Title VI does not authorize the retrospective recovery of federal funds, but
17 instead limits the Government to seeking forward-looking compliance.
18 *See* 42 U.S.C. § 2000d-1.
- 19 • The Government may not evade Title VI’s statutory limitations by
20 recasting alleged Title VI violations as a common-law breach of contract
21 claim. *See Bennett v. Ky. Dep’t of Educ.*, 470 U.S. 656, 669 (1985);
22 *Northwest Airlines, Inc. v. Transp. Workers Union of Am.*, 451 U.S. 77,
23 95-97 (1981).

24 *Second*, the Government’s breach of contract claim is dismissed in its entirety:

- 25 • The Amended Complaint-in-Intervention does not plausibly allege that
26 compliance with Title VI was a contractual obligation—or a material
27 term—of the specific DOJ grants identified in the pleading. Nor does
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1 it plausibly allege that the challenged admissions practices at DGSOM
2 defeated the fundamental purpose of those grants. *See Gilbert v.*
3 *Department of Just.*, 334 F.3d 1065, 1071 (Fed. Cir. 2003); *Stone*
4 *Forest Indus., Inc. v. United States*, 973 F.2d 1548, 1551 (Fed. Cir.
5 1992); *Hansen Bancorp, Inc. v. United States*, 367 F.3d 1297, 1312
6 (Fed. Cir. 2004).

- 7 • The rescission and restitution remedies sought by the Government are
8 inconsistent with the limits governing remedies under Spending Clause
9 legislation. *See Cummings v. Premier Rehab Keller, P.L.L.C.*, 596 U.S.
10 212, 220-23 (2022); *Barnes v. Gorman*, 536 U.S. 181, 186, 188 (2002);
11 *Landor v. La. Dep't of Corr. & Pub. Safety*, 146 S. Ct. 1931, 1941
12 (2026).

13 Accordingly, Defendant's Motion to Dismiss is **GRANTED**. The
14 Government's Title VI claim, to the extent it seeks rescission of prior grants and
15 payments, return of grant funds, termination of DOJ grants lacking the requisite
16 nexus to the alleged noncompliance at DGSOM, and related retrospective monetary
17 relief, is dismissed with prejudice. The Government's breach of contract claim is
18 likewise dismissed with prejudice.

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21 Dated:

22 Hon. John W. Holcomb
23 United States District Judge
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