UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NORTH DAKOTA WESTERN DIVISION

STATE OF KANSAS, et al.,

Plaintiffs,

Case No. 1:24-cv-00150-DMT-CRH

v.

UNITED STATES OF AMERICA, et al.,

Defendants.

DEFENDANTS' NOTICE OF COMPLIANCE

Defendants hereby provide notice of their good-faith efforts to comply with the Court's December 9, 2024 order granting Plaintiffs' motion for a preliminary injunction, ECF No. 117, following the Court of Appeals for the Eighth Circuit's order of December 16 granting an administrative stay of the injunction and its order of December 23 vacating the administrative stay and denying a stay of the preliminary injunction pending appeal.

- 1. The Court's December 9 order enjoins Defendants "from enforcing the Final Rule against the 19 Plaintiff States." ECF No. 117 at 18.
- 2. Implementing this injunction requires Defendants to notify DACA recipients and other impacted noncitizens (collectively, DACA recipients) in the Plaintiff-States that they are not eligible to enroll in Marketplace coverage. *See* Grant Declaration ¶ 14, ECF No. 119-1. For the 16 Plaintiff-States served by the Federally-facilitated Exchanges (FFE), Defendants must also update eligibility criteria to preclude DACA recipients from enrolling in 2025 coverage going forward and cancel 2025 coverage for any DACA recipients who have already obtained it. *See id*.
- 3. Following the issuance of the Court's December 9 order, the Centers for Medicare & Medicaid Services (CMS) immediately updated healthcare.gov to inform DACA recipients of the Court's decision. *See id.* ¶ 15. It also prepared to update eligibility criteria at

the first opportunity—December 22—and cancel 2025 insurance for those DACA recipients in the 16 FFE Plaintiff-States who had obtained it before the policies became effective. *See id.* ¶¶ 14, 17.

- 4. The Court of Appeals for the Eighth Circuit issued an administrative stay of the Court's preliminary injunction on December 16 before CMS could have updated eligibility criteria or canceled 2025 coverage. The Court of Appeals then vacated that stay in the evening on December 23—after the December 22 update to the FFE had rolled out.
- 5. Since the Court of Appeals' December 23 decision, Defendants have made their best efforts to implement the Court's injunction while Open Enrollment continues and many employees are on leave for the end-of-year holidays. These efforts include:
 - a. On December 26, CMS updated its website to inform DACA recipients that the Court's preliminary injunction is no longer stayed. *See* Grant Supplemental Declaration ¶ 5 (attached).
 - b. In the evening on December 26, CMS updated eligibility criteria for the 16 FFE Plaintiff-States, which will preclude any additional DACA recipients in those States from enrolling in 2025 coverage. *See id.* ¶ 6.
 - c. On December 27, CMS intends to begin cancelling 2025 coverage for those DACA recipients in the 16 FFE Plaintiff-States who had already obtained coverage. *See id.* ¶¶ 7-8.
 - d. On December 28, CMS will begin generating notices of cancellation to affected individuals. *See id.*

Dated: December 27, 2024 Respectfully submitted,

BRIAN M. BOYNTON Principal Deputy Assistant Attorney General

ERIC B. BECKENHAUER Assistant Branch Director Federal Programs Branch

/s/ Christopher A. Eiswerth

Christopher A. Eiswerth (D.C. Bar No. 1029490)

Trial Attorney

United States Department of Justice Civil Division, Federal Programs Branch

1100 L Street, NW Washington, DC 20005

Tel: (202) 305-0568

Email: christopher.a.eiswerth@usdoj.gov

Counsel for Defendants

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SUPPLEMENTAL DECLARATION OF JEFFREY GRANT

- I, Jeffrey Grant, pursuant to 28 U. S. C. § 1746, and based upon my personal knowledge and information made known to me in the course of my employment, hereby declare as follows:
- 1. I currently serve as the Deputy Director for Operations in the Center for Consumer Information and Insurance Oversight (CCIIO) at the Centers for Medicare & Medicaid Services (CMS). In that role, I oversee operations for the Federally-facilitated Exchanges (FFEs) and State-based Exchanges on the Federal Platform (SBE-FPs) (referred to collectively as the FFE).
- 2. I previously submitted a declaration to this Court on December 11, 2024, see ECF No. 119-1, addressing the operations of the FFE and CMS's implementation of the preliminary injunction. This declaration will provide an update on CMS's implementation of the preliminary injunction in light of the recent rulings from United States Court of Appeals for the Eighth Circuit temporarily staying the preliminary injunction and then lifting the administrative stay to allow the preliminary injunction to again take effect. As with my previous declaration, this declaration will not address how the three Plaintiff-States that

operate State-Based Exchanges will revise their exchanges' eligibility criteria to align with this Court's interpretation of "lawfully present."

- 3. As described in my previous declaration, ¶¶ 8-10, due to the complexity of the FFE system, CMS generally does not make significant changes with respect to eligibility logic (such as the preliminary injunction would require) during Open Enrollment until after the deadline for January 1 coverage, and it has no history of making such changes after December 1 and before the mid-December deadline. For this Open Enrollment period, CMS extended the deadline for January 1 coverage to December 18.
- 4. As described in my previous declaration, ¶¶ 14-15, 17-18, the preliminary injunction in this case requires CMS to update its website to communicate the Court's injunction, modify eligibility systems and make website changes on the FFE to prevent DACA recipients in the 16 FFE Plaintiff-States from enrolling, and cancel the 2025 coverage for all DACA recipients in those 16 FFE Plaintiff-States.
- 5. Prior to the court of appeals' stay, CMS had updated its website to note the effect of the Court's injunction for DACA recipients and other impacted noncitizens in the Plaintiff-States. Following the court of appeals' stay, CMS updated its website again to note the effect of the stay for DACA recipients and other impacted noncitizens in the Plaintiff-States. CMS updated its website on the afternoon of December 26, 2024, to note that the preliminary injunction is back in effect.
- 6. As described in my prior declaration, ¶¶ 9-10, 14, the earliest that CMS could revise the FFE's eligibility criteria for the 16 FFE Plaintiff-States without undue risk of disrupting the platform during peak Open Enrollment was December 22. Absent the court of appeals' stay, CMS was prepared to update eligibility criteria at that time. The court of appeals lifted its stay on the evening of December 23. In the evening of December 26, CMS made an update to the FFE to revise the eligibility criteria for the 16 FFE Plaintiff-States.
- 7. In the afternoon of December 27, CMS will begin the process of cancelling 2025 coverage as previously indicated, *see* ¶¶ 14, 17-18. On December 28, CMS intends to generate notices for all impacted consumers notifying them that their coverage has been cancelled. For impacted consumers who have provided CMS with an electronic means to communicate (email or SMS text), the notifications will be sent that day with a hardcopy notice also sent

via U.S. mail. Those who have not provided an electronic contact will receive their notices only through the U.S. mail.

8. As a result of these activities, DACA recipients and other impacted noncitizens in the Plaintiff-States who selected a Marketplace plan prior to the evening of December 26, 2024 will have their 2025 Marketplace plan cancelled. Any DACA recipients and other impacted noncitizens who apply for coverage after the evening of December 26 will be considered ineligible to enroll in Marketplace coverage.

I declare under penalty of perjury under the law that the foregoing is true and correct.

JEFFREY GRANT -S Date: 2024.12.26 20:49:31 -05'00'

Jeffrey Grant

Dated: December 26, 2024